

# UNITED STATES SECURITIES AND EXCHANGE COMMISSION WASHINGTON, DC 20549

October 28, 2019

Charles G. Cascarilla & Daniel M. Burstein Paxos Trust Company, LLC c/o Andrew Blake, Partner Sidley Austin LLP 1501 K Street, NW Washington, DC 20005

Re: Clearing Agency Registration Under Section 17A(b)(1) of the Securities Exchange Act of 1934

Dear Mr. Cascarilla and Mr. Burstein:

In your letter dated October 25, 2019 (the "Request"), on behalf of Paxos Trust Company, LLC ("Paxos"), you request that the Division of Trading and Markets (the "Staff") not recommend that the Securities and Exchange Commission (the "Commission") take enforcement action against Paxos under Section 17A(b)(1) of the Securities Exchange Act of 1934 ("Exchange Act")<sup>2</sup> if Paxos fails to register with the Commission as a clearing agency in connection with its operation of a securities settlement system referred to in the Request as the "Paxos Settlement Service."

Based on the Request, we understand the facts to be as follows:<sup>3</sup>

- Paxos is a New York limited purpose trust company that is regulated by the New York State Department of Financial Services and is a participant of The Depository Trust Company ("DTC").
- Paxos states that the Paxos Settlement Service is a private and permissioned distributed ledger system that records changes in ownership of securities and cash resulting from settlement of securities transactions between participants of the Paxos Settlement Service. In so doing, the Paxos Settlement Service is designed to conduct simultaneous delivery versus payment settlement of securities and cash for trades submitted to the Paxos Settlement Service for clearance and settlement.

A copy of the Request is attached.

<sup>&</sup>lt;sup>2</sup> 15 U.S.C. § 78q-1(b)(1).

This list is not intended to capture or describe every aspect of the Request but rather highlight key aspects of the Request.

- Each participant may hold cash and securities in its Paxos Settlement Service account ("PSS account"). A participant will deposit an eligible security into its PSS account by using free of payment delivery instructions through DTC to transfer the security from the participant's DTC account to Paxos's DTC account. Upon receipt of a security into Paxos's DTC account, Paxos will create a digitized security entitlement, which is a digital representation of the security deposited into Paxos's DTC account. This security entitlement will be credited to the participant in its PSS account on the Paxos ledger. Similarly, a participant will deposit funds in U.S. dollars by initiating a wire transfer from its bank account to the specified Paxos bank account. Upon receipt of cash into a Paxos bank account, Paxos will create a digitized security entitlement representing U.S. dollars credited to the participant in its PSS account on the Paxos ledger.
- To meet its settlement obligations, each participant must have the required securities or operating cash in its PSS account by each trade's settlement date; however each participant is not required to fund its securities or operating cash in advance of settlement. In accordance with instructions from the participant and provided that each participant has sufficient operating cash and securities in its PSS account, the Paxos Settlement Service will automatically settle the obligations on the settlement date, between two participants by causing the security entitlements to the cash and securities, as applicable, to be simultaneously transferred between the relevant participants' PSS accounts on the Paxos ledger. All trades submitted to the Paxos Settlement Service, regardless of the settlement cycle with which each trade is submitted, will be settled bilaterally on a gross trade-by-trade basis without any netting of the gross trades.
- To manage the risk of financial loss associated with replacing a transaction scheduled for settlement in the event that a participant fails to meet its settlement obligations, the Paxos Settlement Service will calculate a mark-to-market margin on each business day and require the funding of a sufficient margin cash balance in the PSS account of each participant to meet the greater of daily margin or the highest calculated daily margin over a ninety day look back period. Daily margin will be assessed for each unique pair of participants settling trades against one another in the Paxos Settlement Service.
- As the operator of the Paxos Settlement Service, Paxos believes that it will be acting as a clearing agency under the definition of such in Section 3(a)(23) of the Exchange Act because Paxos will be an intermediary in making payments or deliveries or both in connection with transactions in securities and will also be providing facilities for comparison of data respecting the terms of settlement of securities transactions. Section 17A(b)(1) of the Exchange Act states in relevant part that it shall be unlawful for any clearing agency, unless registered in accordance with this subsection, directly or indirectly, to make use of the mails or any means or instrumentality of interstate commerce to perform the functions of a clearing agency with respect to any security.
- At present, Paxos has not been registered as a clearing agency nor granted an exemption from registration as a clearing agency. To evaluate the potential benefits of the Paxos Settlement Service, Paxos plans, for a limited period of twenty-four months, to operate

<sup>&</sup>lt;sup>4</sup> 15 U.S.C. § 78c(a)(23).

the Paxos Settlement Service in a production environment for the clearance and settlement of listed U.S. equity securities trades, without being registered as a clearing agency (the "Feasibility Study No-Action Phase").

#### Response:

Based on the facts and circumstances described in the Request, and without necessarily concurring with your conclusions and analysis, the Staff would not recommend enforcement action to the Commission against Paxos if Paxos engages in the proposed activities described in your Request without registering with the Commission as a clearing agency pursuant to Section 17A(b)(1) of the Exchange Act.

In taking this position, staff notes that the Paxos Settlement Service will be: (i) operated during the Feasibility Study No-Action Phase only for a limited period of time, and (ii) reasonably designed to ensure that activity remains de minimis through operating parameters designed to limit the scope of operations and manage financial and settlement risk using, among other things, participation requirements and limits, securities eligibility criteria, margin collection, volume limits, ongoing monitoring, and regular reporting to the Staff.

In particular, staff notes that:

- The Feasibility Study No-Action Phase will be conducted in a "de minimis" manner with "well-defined" parameters and limits on the volume of shares settled through the Paxos Settlement Service, including as follows:
  - o No more than seven (7) participants will be eligible to use the Paxos Settlement Service for clearance and settlement and the participants will be required to satisfy the criteria for participation, as described more fully in the Request.
  - Securities eligible for settlement on the Paxos Settlement Service will include only publicly traded equity securities that are registered pursuant to Section 6 of the Securities Act of 1933, as amended, and Section 12 of the Exchange Act and that remain eligible at all times for listing and trading on a national securities exchange registered under Section 6 of the Exchange Act.
  - Securities eligible for the Paxos Settlement Service must satisfy the eligibility criteria, as described in the Request, and must be one of the securities listed in Exhibit B of the Request. In addition to the eligibility requirements, in order for a security to become active for submission to the Paxos Settlement Service, the security must have an average daily volume of not more than 300 trades executed between each potential counterparty pair on approved trading venues.
  - O To avoid exceeding a de minimis level of aggregate share volume settling on the Paxos Settlement Service during the Feasibility Study No-Action Phase, Paxos will utilize the following volume limits as daily targets for the share volume submitted to Paxos Settlement Service: (i) less than 100,000 shares per security, per counterparty pair; and (ii) aggregate shares per security across all counterparty pairs of less than 1% of the total average daily trading volume of the respective security.

- Paxos will establish and implement procedures that are reasonably designed to monitor
  and maintain ongoing compliance with the operating parameters for the Feasibility Study
  No-Action Phase. As described more fully in the Request, this includes the monitoring of
  (i) compliance with participation criteria; (ii) securities eligibility; and (iii) volume limits.
  As described more fully in the Request, Paxos has also established processes for:
  stopping the submission of trades for settlement, replacing "ceased" securities, and
  reinstating "ceased" securities.
- For the duration of the Feasibility Study No-Action Phase, Paxos will provide Staff with prior and same day notifications of certain events as specified in the Request, as well as quarterly and ad hoc reporting, to ensure that the operation of the Paxos Settlement Service is transparent to Staff during the Feasibility Study No-Action Phase and to document findings related to the objectives of the Feasibility Study No-Action Phase.
- No later than the twenty-third month, Paxos will promptly wind-down the Feasibility Study No-Action Phase within not more than thirty business days by ceasing to accept trades for settlement and settling all outstanding obligations of the Paxos Settlement Service in an orderly manner. Once all outstanding obligations are settled, participants will withdraw all cash and securities from the Paxos Settlement Service.

The position of the Staff is based strictly on the facts and circumstances discussed in the Request, and any different facts or circumstances might require a different response. Furthermore, this response expresses the Staff's position on enforcement action only and does not purport to express any legal conclusions on the questions presented. The Staff expresses no view with respect to any other questions that the proposed activities may raise, including the applicability of any other federal or state laws, or self-regulatory organization rules. This position is subject to modification or revocation by the Staff at any time.

If you have any questions regarding this letter, please call me at (202) 551-5712 or Matthew Lee at (202) 551-5794.

Sincerely,

Jenrey S. Mooney Associate Director

Attachment



October 25, 2019

#### **VIA ELECTRONIC MAIL**

Mr. Jeffrey Mooney Associate Director Office of Clearance and Settlement Division of Trading and Markets U.S. Securities and Exchange Commission 100 F Street, NE Washington, DC 20549

RE: Request for No-Action Relief from Clearing Agency Registration Under Section 17A(b)(1) of the Securities Exchange Act of 1934

Dear Mr. Mooney:

We are requesting that the staff of the Division of Trading and Markets ("Division") of the U.S. Securities and Exchange Commission ("Commission") confirm that it will not recommend that the Commission take enforcement action against Paxos Trust Company, LLC ("Paxos") for violation of Section 17A(b)(1)<sup>1</sup> of the Securities Exchange Act of 1934, as amended ("Exchange Act") in connection with Paxos's operation of a securities settlement system (herein, "Paxos Settlement Service") as described below.

<sup>&</sup>lt;sup>1</sup> 15 U.S.C. 78q-1(b)(1).

## I. Background and Intent to Conduct Feasibility Study

Currently, Paxos is a New York limited purpose trust company that is regulated by the New York State Department of Financial Services ("NYDFS") and it is a participant of The Depository Trust Company ("DTC")<sup>2</sup>.

The Paxos Settlement Service is a private and permissioned distributed ledger system developed by Paxos. The Paxos Settlement Service software maintains a distributed ledger ("Paxos Ledger") to record changes in ownership of securities and cash resulting from settlement of securities transactions between participants ("Participants") of the Paxos Settlement Service. Paxos believes that the Paxos Settlement Service technology and data processing techniques have the potential to provide unique advancements in the clearance and settlement of securities transactions including facilitation of more efficient settlement, immediacy of access to settlement proceeds, greater data accuracy and transparency, advanced security, and increased levels of availability and operational efficiency. Therefore, Paxos believes that operation of the Paxos Settlement Service will advance Congress' finding in adopting Section 17A of the Exchange Act that "[n]ew data processing and communications techniques create the opportunity for more efficient, effective, and safe procedures for clearance and settlement." The potential benefits of the Paxos Settlement Service are more fully described in Section II., below.

To evaluate the potential benefits of the Paxos Settlement Service, Paxos is requesting no-action relief for a limited period of twenty-four (24) months to operate the Paxos Settlement Service in a production environment for the clearance and settlement of listed U.S. equity securities trades, without being registered as a clearing agency (the "Feasibility Study No-Action Phase"). To guard against the potential for any negative disruption of the underlying U.S. securities markets, the Feasibility Study No-Action Phase will be conducted in a *de minimis* manner with well-defined parameters and limits on the volume of shares settled through the Paxos Settlement Service and the associated exposures between Participants. These operating parameters and limits are set out in Section IV., below. Paxos believes the Feasibility Study No-Action Phase will significantly enhance its ability to evaluate whether the Paxos Settlement Service functions as intended to facilitate prompt and accurate clearance and settlement of securities transactions and to achieve the benefits outlined in Section II., prior to the prospective deployment of the Paxos Settlement Service on a broader scale, if authorized following the submission of a Form CA-1 that is subsequently reviewed and approved by the Commission.

<sup>3</sup> 15 U.S.C. § 78q-1(a)(1)(C).

<sup>&</sup>lt;sup>2</sup> DTC is a registered clearing agency with the Commission that operates as a securities depository as that term is defined in Section 3(a)(23)(A) of the Exchange Act.

#### II. Paxos Settlement Service Benefits

Paxos believes that the Paxos Settlement Service represents an opportunity to provide market participants with the potential clearance and settlement benefits more fully described below.

#### A. Access to Shorter Settlement Cycles

The Paxos Settlement Service is designed in a manner to facilitate more efficient settlement by expanding access to shorter settlement cycles in addition to the current standard settlement cycle of the second business day after the trade date (i.e., T+2) prescribed by Exchange Act Rule 15c6-1<sup>4</sup>. The Paxos Settlement Service will offer Participants the option to settle any trade on T+0 or T+1, in addition to T+2, with agreement between counterparties. Although T+0 settlement is available through existing clearing agencies, the ability to achieve this is limited to trades submitted prior to an 11:30 a.m.<sup>5</sup> cut-off time or by handling through non-standard exception processing. In contrast, as a standard service, the Paxos Settlement Service offers the ability to achieve T+0 settlement for all trades submitted throughout the day, up to the Paxos Settlement Service's daily settlement cut-off time of 4:15 p.m.

Expanded access to shortened settlement cycles mitigates the risk of financial losses due to either party becoming unable to meet the financial obligations of the agreed-upon trade due to intervening causes between the trade date and settlement date, and provide market participants more efficient access to securities and cash proceeds.

#### B. Immediate Access to Settlement Proceeds

Regardless of the trade's settlement cycle, trade settlement through the Paxos Settlement Service and the resulting transfer of ownership of the securities and cash is designed to occur through a simultaneous delivery versus payment process. Thus, trade settlement on the Paxos Settlement Service is irrevocable and unconditional, which the Bank for International Settlements has defined to mean "final settlement". This increases a Participant's intraday liquidity by providing Participants with immediate access to securities and cash proceeds as settlements occur throughout the day, rather than being limited to a single end of the day cash settlement process.

<sup>&</sup>lt;sup>4</sup> 17 C.F.R. § 240.15c6-1.

<sup>&</sup>lt;sup>5</sup> Unless otherwise specified, all times used throughout this document are Eastern Time (Eastern Standard or Daylight Time, as applicable).

<sup>&</sup>lt;sup>6</sup>A glossary of terms used in payments and settlement systems, Bank for International Settlements (2003), <a href="https://www.bis.org/cpmi/glossary\_030301.pdf">https://www.bis.org/cpmi/glossary\_030301.pdf</a>.

<sup>&</sup>lt;sup>7</sup> The Paxos Settlement Service provides each Participant with immediate access to its cash proceeds from each settled trade, at the time that settlement happens, which enables each Participant to withdraw its securities or cash from the Paxos Settlement Service, throughout the day, for use in funding liquidity or other obligations external to the Paxos Settlement Service. Each Participant can also deposit securities or cash to the Paxos Settlement Service throughout the day to satisfy its settlement obligations on the Paxos Settlement Service. The process for a Participant to deposit or withdraw securities or cash from the Paxos Settlement Service is described in Section III.A.

### C. <u>Data Accuracy and Visibility</u>

The Paxos Ledger is made up of distinct, sequential, and time-stamped records of asset ownership resulting from settlement ("Blocks"). The underlying distributed ledger technology of the Paxos Settlement Service enforces the accuracy of each new Block in relation to both the settling transactions and the previous Block. This technologically enforced sequential recordkeeping provides certainty that settlements recorded on the Paxos Ledger are accurate and independently confirmed in real time by the Participants of the Paxos Settlement Service.

Paxos is responsible for updating the Paxos Ledger through the addition of new Blocks, the contents of which can be reviewed by Participants upon distribution in real time. For each Participant, the copy of the Paxos Ledger provides data regarding the clearance and settlement status of its transactions and resulting securities and cash positions. Over time, this would allow each Participant to use the Paxos Ledger in lieu of maintaining a separate internal ledger, which has the potential to eliminate the need to reconcile differences in settlement records, either with trading counterparties or with the omnibus position in its account at the central securities depository.

Additionally, each Participant could allow its customers (including the end investors) to have direct and individually permissioned access to the Paxos Ledger, providing the potential for enhanced investor protection as it would allow investors to independently confirm their ownership and possession of assets recorded to the Paxos Ledger. This data visibility and accuracy could also be extended to regulators for the fair and consistent enforcement of market rules and regulations.

#### D. Security and Availability

The underlying technology of the Paxos Settlement Service is highly secure, available, and resilient which minimizes disruptions to clearance and settlement that could be caused by hardware malfunctions or unauthorized access or actions.

To achieve a high level of availability and resiliency, redundant copies of the Paxos Settlement Service software are run in multiple data centers with concurrently replicated data across different geographic locations and power grids. Should any component of the Paxos Settlement Service's technology experience a malfunction or an externally caused disruption, this redundancy allows for the immediate transition of processing to another location with little to no disruption of service to Participants.

As a private and permissioned distributed ledger system, the Paxos Settlement Service is comprised of known, trusted, and verified Participants, each of which must be approved and onboarded to the Paxos Settlement Service by Paxos and maintain their compliance with the standards outlined in Section IV.A. Each Participant can only access the Paxos Settlement Service and its copy of the Paxos Ledger over encrypted, direct communication channels. This ensures that no unauthorized parties can access the Paxos Settlement Service and provides Participants with a robust level of security. Additionally, the technology that enforces the

accuracy of Blocks described in Section II.C., makes the Blocks immutable, which prevents any unauthorized alteration of the Paxos Ledger.

#### E. Operational Efficiency

The Paxos Settlement Service is built using modern technological systems and practices that have lower operating costs and thus deliver cost efficiencies to market participants and investors. It is anticipated that over time this modern clearance and settlement infrastructure will enable financial services firms to modernize their own internal technologies to realize even greater operational savings. For example, each Participant would have the opportunity to replace its legacy, siloed, on-site recordkeeping systems with the records of the Paxos Ledger and reorganize its systems and processes around the shared ledger for the achievement of further efficiency gains.

In these ways, Paxos believes that the Paxos Settlement Service represents capabilities that are consistent with Congress' finding in adopting Exchange Act Section 17A(a)(1)(C) that new data processing techniques create the opportunity for more efficient, effective and safe procedures for clearance and settlement.<sup>8</sup>

## III. General Description of the Operation of the Paxos Settlement Service During the Feasibility Study No-Action Phase

The Paxos Settlement Service is designed to conduct simultaneous delivery versus payment settlement of securities and cash for trades submitted to the Paxos Settlement Service for clearance and settlement between Participants. The general description in this Section III. describes how the Paxos Settlement Service will operate during the Feasibility Study No-Action Phase.

While Paxos is requesting the Feasibility Study No-Action Phase be approved for a period of twenty-four (24) months, the initial stage of the Feasibility Study No-Action Phase will be a period of twelve (12) calendar months from the date this request for no action relief is approved ("Initial Stage"). Certain functionalities of the Paxos Settlement Service will be implemented incrementally during either the Initial Stage or the remainder of the Feasibility Study No-Action Phase, all cases of which are further described in this Section III., below.

#### A. Participant Accounts

A Participant will operate a fully segregated account on the Paxos Settlement Service that performs the role that fulfills its specific responsibilities in the clearance and settlement of securities trades on the Paxos Settlement Service ("PSS Account"). Each Participant may hold

<sup>&</sup>lt;sup>8</sup> See supra note 3 and accompanying text.

cash and securities in its PSS Account, the ownership of which is recorded on the Paxos Ledger by Paxos, acting as a securities intermediary<sup>9</sup>.

A Participant will deposit an eligible security, as described in Section IV.B., into its PSS Account by using free of payment delivery instructions through DTC to transfer the security from the Participant's DTC account to Paxos's DTC account. Upon receipt of a security into Paxos's DTC account, Paxos will create a digitized security entitlement<sup>10</sup>, which is a digital representation of the security deposited into Paxos's DTC account. This security entitlement will be credited to the Participant in its PSS Account on the Paxos Ledger. This process is referred to as securities digitization ("Securities Digitization"). In accordance with instructions from a Participant, Paxos supports the withdrawal of a security from a Participant's PSS Account by removing the digitized security entitlement credited to the Participant in its PSS Account on the Paxos Ledger and initiating a free of payment delivery instruction through DTC to remove the security from Paxos's DTC account and deliver such security to the Participant's DTC account.

Paxos maintains two separate omnibus cash custody accounts that have been established for the benefit of Participants ("Paxos Bank Accounts") at a chartered U.S. national bank that is supervised by the Office of the Comptroller of the Currency. The Paxos Bank Accounts are used to hold funds deposited by Participants for two different purposes: the first account is used for funds deposited by Participants to settle obligations to other Participants ("Operating Cash") and the second is used for funds deposited by Participants to fulfill margin requirements ("Margin Cash"). A Participant will deposit funds in U.S. dollars by initiating a wire transfer from its bank account to the specified Paxos Bank Account for the intended purpose of the funds, either Operating Cash or Margin Cash. Upon receipt of cash into a Paxos Bank Account, Paxos will create a digitized security entitlement (this time, representing U.S. dollars) credited to the Participant in its PSS Account on the Paxos Ledger. This process is referred to as cash digitization ("Cash Digitization"). In accordance with instructions from a Participant, Paxos supports the withdrawal of cash<sup>11</sup> from a Participant's PSS Account by removing the digitized security entitlement of cash credited to the Participant in its PSS Account on the Paxos Ledger and initiating a wire transfer from the relevant Paxos Bank Account to a bank account designated by the Participant.

#### B. Trade Submission for Settlement

Purchase and sale transactions that are eligible for settlement on the Paxos Settlement Service will be limited to trades between Participants, as described in Section IV.A., of an eligible security, as described in Section IV.B., and that are executed on an OTC basis or on a

<sup>&</sup>lt;sup>9</sup> Paxos would be a "securities intermediary" as defined in Section 8-102(a)(14) of the Uniform Commercial Code ("UCC").

<sup>&</sup>lt;sup>10</sup> The term "security entitlement" is defined in Section 8-102(a)(17) of the UCC as "the rights and property interest of an entitlement holder with respect to a financial asset specified in Part 5 [of Article 8 of the UCC]." In turn, the term "entitlement holder" is defined in UCC Section 8-102(a)(7) as "a person identified in the records of a securities intermediary as the person having a security entitlement against the securities intermediary".

<sup>&</sup>lt;sup>11</sup> The Paxos Settlement Service will allow a Participant to withdraw Margin Cash from its PSS Account that is in excess of the Participant's current required margin as described in Section III.E.

trading venue (e.g., alternative trading system, or ATS) that is duly notice registered with the Commission and approved by Paxos ("Trading Venue"). A trade that has been determined by the trade counterparties to be settled on the Paxos Settlement Service will be submitted to the Paxos Settlement Service in near real-time according to the terms of the operating procedures of the Trading Venue or other agreement between the trade counterparties. The trade submission will contain the contractually executed trade details, including the transacted security, quantity of shares, price per share, net amount of money to be settled, buying trade counterparty, selling trade counterparty, trade date, and settlement date. The Paxos Settlement Service will use the trade details provided in the trade submission without any modification to such details. A trade submitted to the Paxos Settlement Service may be cancelled at any time by the Trading Venue<sup>12</sup> if it is deemed by the Trading Venue to fall under its policy definition of a clearly erroneous trade, or in the case of an OTC trade, cancellation can occur with the consent of both trading counterparties up until the Paxos Settlement Service's OTC trade cancellation cut-off time of 4:00 p.m. on the day before settlement date.

#### C. Settlement

To meet its settlement obligations, each Participant must, through Cash Digitization and Securities Digitization, have the required securities or Operating Cash in its PSS Account by each trade's settlement date, however, each Participant is not required to fund its securities or Operating Cash in advance of settlement date<sup>13</sup>. In accordance with instructions from a Participant and provided that each Participant has sufficient Operating Cash and securities in its PSS Account, the Paxos Settlement Service will automatically settle the obligations, on the settlement date, between two Participants by causing the security entitlements to the cash and securities, as applicable, to be simultaneously transferred between the relevant Participants' PSS Accounts on the Paxos Ledger. During the Feasibility Study No-Action Phase all trades submitted to the Paxos Settlement Service, regardless of the settlement cycle with which each trade is submitted, will be settled bilaterally on a gross trade-by-trade basis without any netting of the gross trades.

In the event a Participant fails to make sufficient Operating Cash or securities available in its PSS Account on a settlement date to settle any of its obligations on the Paxos Settlement Service by the daily settlement cut-off time at 4:15 p.m., such failure will constitute a settlement failure ("Settlement Failure"). The Paxos Settlement Service will continue to attempt to settle any outstanding Settlement Failure using Operating Cash or securities that become available in the Participant's PSS Account until the trade has been settled or closed out through a buy-in or sell-out, as applicable and as described immediately below, under the time frames required by Paxos.

The Paxos Settlement Service buy-in and sell-out procedures are designed to allow Participants to manage and promptly close Settlement Failures. To ensure promptness, Paxos will mandate that a Participant that is failing to deliver securities closes each Settlement Failure

<sup>&</sup>lt;sup>12</sup> Timing of trade cancellations are subject to the operating rules of each Trading Venue.

<sup>&</sup>lt;sup>13</sup> Additionally, each Participant is permitted to withdraw its securities or cash from the Paxos Settlement Service at any time, subject to the limitations outlined in Section III.E.

on a timeline that is consistent with the timing found in Rule 204 of the Commission's Regulation SHO<sup>14</sup>. Additionally, a Participant that is failing to receive securities or cash ("non-defaulting Participant") will have the right, but not the obligation, to resolve the Settlement Failure by either buying-in or selling-out the relevant security after the point of Settlement Failure and prior to the Paxos mandated close out times. <sup>15</sup> Upon Paxos receiving notice of the buy-in or sell-out execution from a non-defaulting Participant, the Paxos Settlement Service will create a cash settlement obligation ("Liability Obligation") due for settlement on the next business day requiring the Participant responsible for the Settlement Failure to pay the difference, if any, between the net money value of the Settlement Failure and the net money value of the buy-in or sell-out trade. <sup>16</sup>

In the event that a Participant has unsettled Liability Obligations, the Paxos Settlement Service will systematically prioritize the use of the Participant's available Operating Cash to settle the Liability Obligations prior to any other settlement obligations that will require Operating Cash. In the event of a Settlement Failure of a Liability Obligation, that Participant will be considered to be in a state of default<sup>17</sup> and Paxos shall have the immediate right to and would, without exception, utilize that Participant's Margin Cash to settle any Liability Obligations outstanding and due.

#### D. <u>Corporate Actions</u>

When the Feasibility Study No-Action Phase begins, the Paxos Settlement Service will not provide corporate actions processing functionality, such as dividend payment processing or voluntary elections. To avoid impacting the corporate actions processing of Participants' securities and alleviate the need for Paxos to manually process any corporate actions that might occur while securities are in the Paxos DTC account, each Participant will be obligated to transfer all securities from its PSS Account to its DTC account, as described in Section III.A., each day prior to DTC's cut-off for recording ownership positions (e.g., record date). This will allow for corporate actions processing at DTC to occur as it normally does in the Participants' DTC accounts. Each day at 5:30 p.m., while the Paxos Settlement Service is not providing corporate actions processing functionality, if a Participant has not instructed the transfer of its securities from its PSS Account to its DTC account, Paxos will have authorization from each Participant to withdraw all of its securities from the Paxos Settlement Service each day no later than 6:00 p.m., regardless of whether there are pending corporate action events for such securities.

<sup>&</sup>lt;sup>14</sup> 17 C.F.R. § 242.204.

<sup>&</sup>lt;sup>15</sup> A buy-in or sell-out by a non-defaulting Participant will not be required to settle through the Paxos Settlement Service.

<sup>&</sup>lt;sup>16</sup> Each trade has a net money value which is calculated as the executed price per share of the security multiplied by the share quantity of the trade plus or minus any execution costs or fees. The value of a Liability Obligation is the difference between the net money value of the buy-in or sell-out trade and the net money value of the Settlement Failure, which is the total monetary difference between the two trades.

<sup>&</sup>lt;sup>17</sup> Default, as it pertains to the Paxos Settlement Service, is defined as a Participant's failure to fulfill its Liability Obligation by its settlement date or its failure to fund the Required Margin by its deadline.

Paxos will begin implementing corporate actions processing functionality on the Paxos Settlement Service in an iterative manner such that a Participant will be able to, at its discretion, keep certain securities in its PSS Account overnight rather than transferring such securities to its DTC account each night. When Paxos implements corporate actions processing functionality it will, without delay, automatically pass through any rights and obligations associated with any corporate actions that occur for securities that are eligible to be held and are held overnight by each Participant in its PSS Account to the entitled Participant ("Automated Corporate Actions Processing"). In performing Automated Corporate Actions Processing, Paxos takes on such responsibilities acting as a securities intermediary<sup>18</sup>.

The Automated Corporate Actions Processing will be implemented in the following sequence, however, Paxos will collaborate with Participants on the exact timing of the implementation, including testing, and release to production of such functionality.

- i. Build functionality that allows the Paxos Settlement Service to automatically source corporate action events data from DTC and other required sources, including key dates.
- ii. Build functionality that allows the Paxos Settlement Service to read the sourced corporate action events data to determine if securities are eligible to be held in a Participant's PSS Account overnight because either there is no pending corporate action event or because Automated Corporate Actions Processing is implemented for the pending corporate action event type as described in Sections III.D.iii., III.D.iv., and III.D.v., below. For those securities that are not eligible to be held in Participant's PSS Account overnight for one of the aforementioned reasons, Paxos will communicate to each impacted Participant by 4:15 p.m. each day the securities that are not eligible to be held overnight in its PSS Account and that are required to be transferred to its DTC account no later than 6:00 p.m.
- iii. Build Automated Corporate Actions Processing functionality on the Paxos Settlement Service to process the most frequently occurring mandatory corporate action event types (e.g., cash dividends, stock dividends, stock splits, etc.).
- iv. Build Automated Corporate Actions Processing functionality on the Paxos Settlement Service to process the most frequently occurring voluntary corporate action event types (e.g., tender offers, rights subscriptions, etc.).
- v. Build Automated Corporate Actions Processing functionality on the Paxos Settlement Service to process less frequently occurring mandatory and voluntary corporate action event types (e.g., scheme of arrangement, bankruptcy, etc.). Paxos anticipates that the Automated Corporate Actions Processing for many of the less frequently occurring corporate action event types will not be implemented during the Feasibility Study No-Action Phase.

<sup>&</sup>lt;sup>18</sup> See supra note 9.

In the event that a corporate action event is processed incorrectly on the Paxos Settlement Service, Paxos will:

- i. take the necessary actions to promptly correct any such incorrect processing, and
- ii. should Paxos be the cause of an incorrectly processed corporate action event, Paxos will compensate impacted Participants for any resulting loss.

#### E. <u>Mark-to-Market Margin</u>

To manage the risk of financial loss<sup>19</sup> associated with replacing a transaction scheduled for settlement in the event that a Participant fails to meet its settlement obligations, the Paxos Settlement Service will calculate a mark-to-market margin on each business day ("Daily Margin") and require the funding of a sufficient Margin Cash balance in the PSS Account of each Participant ("Required Margin") to meet the greater of the Daily Margin or the highest calculated Daily Margin over a ninety (90) day lookback period ("Margin High Water Mark"). The eligible transactions for inclusion in the Daily Margin calculation are all open unsettled trades, failed or otherwise, excluding Liability Obligations<sup>20</sup> ("Eligible Margin Transactions").

Daily Margin will be assessed for each unique pair of two Participants settling trades against one another on the Paxos Settlement Service ("Counterparty Pair") and each Participant's Required Margin will be calculated by the Paxos Settlement Service using the following procedure.

- i. For each Eligible Margin Transaction, after the market close of each trading day, Daily Margin will be calculated at the trade-level as 105% of the difference between each trade's execution price and the current day's closing price at 4:00 p.m. on the security's primary exchange ("Trade-level Daily Margin").
- ii. For each Counterparty Pair, each Trade-level Daily Margin (calculated in Section III.E.i. above) will be summed to determine a single Daily Margin amount owed by one Participant in each Counterparty Pair.
- iii. For each Participant, any Daily Margin amounts owed will be summed to calculate the Participant's current day total amount owed ("Total Daily Margin").

<sup>&</sup>lt;sup>19</sup> If a replacement trade's price is unfavorable compared to the original execution price of the trade, the Participant executing the replacement trade will incur a loss equal to the difference in price multiplied by the number of shares, plus any additional costs associated with replacing the trade. For instance, if the price has increased since the original trade was executed then the buyer will incur a financial loss should the original trade need to be replaced by the buyer.

<sup>&</sup>lt;sup>20</sup> Liability Obligations are cash only and therefore are not applicable to the Daily Margin calculation on the Paxos Settlement Service.

iv. Each Participant's Required Margin will be calculated as the greater of its current day Total Daily Margin amount (calculated in Section III.E.iii. above) or its Margin High Water Mark.

Each Participant's Required Margin amount will be calculated and communicated to each Participantby the Paxos Settlement Service to each Participant no later than 6:00 p.m. each business day. Each Participant will be required to fund its Required Margin amount by having the Participant's Margin Cash credit balance be greater than or equal to its Required Margin no later than 9:00 a.m. the following business day.

A Participant's Margin Cash will be held by Paxos on behalf of the Participant and is only made accessible to the Participant's counterparties in the event of the Participant's default<sup>21</sup>. Initially, in light of the *de minimis* nature of the Feasibility Study No-Action Phase and to reduce operational burden on Participants, instead of each Participant directly funding the Required Margin, Paxos will pledge \$100,000 of its own cash to fund Required Margin across all Participants. Paxos will be calculating the daily Required Margin as described above and should the balance of \$100,000 not be sufficient for any reason prior to the time when each Participant begins directly funding its own Required Margin, Paxos will be responsible for the additional funding required to fulfill the aggregate Required Margin across all Participants in accordance with the 9:00 a.m. deadline. Paxos expects to require each Participant to fund its own Required Margin prior to the end of the Initial Stage of the Feasibility Study No-Action Phase.<sup>22</sup>

Once each Participant is required to fund its own Required Margin, in the event that a Participant fails to fund its Required Margin or the Participant notifies Paxos of its insolvency, Paxos will have a perfected lien<sup>23</sup> on such Participant's Margin Cash to settle any liabilities owed by the defaulting Participant to non-defaulting Participants.

#### IV. Feasibility Study No-Action Phase Operating Parameters

During the Feasibility Study No-Action Phase, Paxos will operate the Paxos Settlement Service in a manner that is described above in Section III., and it will impose the following operating parameters designed to effectively manage the risks that Paxos believes could arise through the operation of the Paxos Settlement Service. These operating parameters are intended to clearly define and limit Paxos' operation of the Paxos Settlement Service during the Feasibility Study No-Action Phase to reasonably ensure that aggregate share volumes and

<sup>&</sup>lt;sup>21</sup> See supra note 17.

<sup>&</sup>lt;sup>22</sup> Paxos will require each Participant to fund its own Required Margin no later than when the aggregate Required Margin begins to regularly exceed the \$100,000 pledged by Paxos or the number of Participants is greater than five (5).

<sup>&</sup>lt;sup>23</sup> Participants will grant Paxos a security interest in the master services agreement for the Paxos Settlement Service, and Paxos intends to perfect its lien on Margin Cash through control pursuant to Sections 8-106 and 9-203 of the Uniform Commercial Code.

Participant exposures will be *de minimis* in nature and will not have any negative effects on the U.S. securities markets or Participants' ability to settle trades in a timely and accurate manner.

#### A. Participants of the Feasibility Study No-Action Phase

Up to seven (7) Participants will be eligible to use the Paxos Settlement Service for clearance and settlement. Each of the Participants will be required to satisfy all of the following criteria for participation ("Participation Criteria"):

- i. be a DTC participant and be a broker-dealer that is registered with the Commission and is a member of the Financial Industry Regulatory Authority ("FINRA");
- ii. have \$100 million or more in excess net capital<sup>24</sup>; and
- iii. meet Paxos's anti-money laundering and "know your customer" (collectively, "AML/KYC") onboarding requirements that Paxos maintains to comply with Bank Secrecy Act and U.S.A. Patriot Act requirements applicable to it as a limited purpose trust company that is supervised and examined by the NYDFS<sup>25</sup>.

#### B. Eligible Securities

Securities eligible for settlement on the Paxos Settlement Service will include only publicly traded equity securities that are registered pursuant to Section 6 of the Securities Act of 1933, as amended<sup>26</sup>, and Section 12 of the Exchange Act<sup>27</sup> and that remain eligible at all times for listing and trading on a national securities exchange registered with the Commission pursuant to Section 6 of the Exchange Act<sup>28</sup>.

Each Counterparty Pair, together with Paxos, will select securities for settlement on the Paxos Settlement Service that will meet criteria ("Eligibility Criteria") reasonably designed to ensure there will be no negative effects on the U.S. securities markets or on Participants' ability to settle trades in a timely and accurate manner. The Eligibility Criteria were determined by Paxos based on the analysis of market data and actual trading behavior of the first Participants over a six month look back period. Each Counterparty Pair will select up to two (2) securities to

<sup>&</sup>lt;sup>24</sup> 17 C.F.R. § 240.15c3-1(e)(4)(i) (defining the term "excess net capital" as the "amount in excess of the amount required under paragraph (a) [of Exchange Act Rule 15c3-1]...).

<sup>&</sup>lt;sup>25</sup> Paxos has implemented a Bank Secrecy Act and Anti-Money Laundering Compliance Program to comply with applicable laws and regulations relating to anti-money laundering in the United States (31 U.S.C. § 5311 et seq.), including the obligation to file suspicious activity reports (SARs) (31 U.S.C. § 5318(g)), federal laws governing Customer Identification Programs (CIP) (31 U.S.C. § 5318(l) and Section 326 of the USA Patriot Act) and New York State anti-money laundering laws and regulations (3 N.Y.C.R.R. §§ 116 and 504).

<sup>&</sup>lt;sup>26</sup> 15 U.S.C. § 77f.

<sup>&</sup>lt;sup>27</sup> 15 U.S.C. § 781.

<sup>28 15</sup> U.S.C. § 78f.

be active for submission to the Paxos Settlement Service for clearance and settlement ("Active Security") at any given time, each of which must satisfy all of the following Eligibility Criteria:

- i. be a component of either the Dow, S&P 500 or the Russell 1000 stock indices;
- ii. have a share price of between \$5 and \$75;
- iii. have no more than an 18% single day share price movement in the last 365 days;
- iv. have no more than a 20% aggregate, consecutive four-day share price movement over the last 365 days;
- v. have an expected average daily volume of less than 100,000 shares settling on the Paxos Settlement Service, per Counterparty Pair; *and*
- vi. have an expected daily volume of shares settling on the Paxos Settlement Service across all Participants of less than 1% of the average daily trading volume.

In addition to the above Eligibility Criteria, in order for a security to become an Active Security, it must have an average daily volume of not more than 300 trades executed between each potential Counterparty Pair on approved Trading Venues.

Attached in Exhibit B is the list of securities which would be eligible, as of June 12, 2019, to be selected as an Active Security during the Feasibility Study No-Action Phase. The eligibility of securities selected for settlement on the Paxos Settlement Service may change from time to time due to prevailing market conditions and, in such cases, Paxos and the Participants will follow the procedures described in Sections V.D., V.E., and V.F., below.

#### C. Volume Limits

To avoid exceeding a *de minimis* level of aggregate share volume settling on the Paxos Settlement Service during the Feasibility Study No-Action Phase, Paxos will utilize the below outlined volume limits as daily targets for the share volume submitted to the Paxos Settlement Service ("Volume Limits"). The specific daily Volume Limits for trades submitted to the Paxos Settlement Service are:

- i. less than 100,000 shares per security, per Counterparty Pair; and
- ii. aggregate shares per security across all Counterparty Pairs of less than 1% of the total average daily trading volume<sup>29</sup> of the respective security.

Paxos believes that the operating parameters outlined above will reasonably ensure that each Counterparty Pair will maintain *de minimis* daily exposures between themselves and that the aggregate volume of shares on the Paxos Settlement Service will remain limited. Attached in Exhibit A is an analysis of the expected Paxos Settlement Service volume between a single Counterparty Pair as well as across all Participants during the Feasibility Study No-Action Phase.

<sup>&</sup>lt;sup>29</sup> Unless otherwise specified, throughout this document the average daily trading volume is defined as the average of a security's daily trading volume over a rolling one (1) month period.

This analysis was performed using assumptions based on six (6) months of historical market data and trading data of the first Participants. The analysis of total expected Paxos Settlement Service volume assumes the full allowance of seven (7) Participants and therefore a maximum of twenty-one (21) Counterparty Pairs each settling the allowance of two (2) securities resulting in a theoretical maximum of forty-two (42) Active Securities. Exhibit A shows that a possible scenario of the expected number of shares submitted to the Paxos Settlement Service per day across the forty-two (42) Active Securities is 1,575,000 shares which represents 0.44% of the total average daily trading volume of these securities<sup>30</sup>.

#### D. Feasibility Study No-Action Phase Dates

As part of this request for no action relief, Paxos is prepared to promptly commence the Feasibility Study No-Action Phase with its first Participants. To allow for a sufficient observation period that will include the on-boarding of additional Participants and the development and implementation of certain functionalities described in Section III., the Feasibility Study No-Action Phase will last for a period of no more than twenty-four (24) months from the date this request for no action relief is approved. The first twelve (12) months of the Feasibility Study No-Action Phase will be the Initial Phase during which certain functionalities of the Paxos Settlement Service will be implemented incrementally as described in Section III. No later than the twenty-third (23rd) month, Paxos will promptly wind-down the Feasibility Study No-Action Phase within not more than thirty (30) business days by ceasing to accept trades for settlement and settling all outstanding obligations on the Paxos Settlement Service in an orderly manner. Once all outstanding obligations are settled, the Participants will withdraw all cash and securities from the Paxos Settlement Service.

#### V. Monitoring of Operating Parameters

Paxos will establish and implement procedures that are reasonably designed to monitor and maintain ongoing compliance with the operating parameters for the Feasibility Study No-Action Phase described in Section IV. This includes the monitoring of securities Eligibility Criteria and Volume Limits, as well as, performing the subsequent actions that may need to be taken by Paxos or the Participants as a result of such monitoring, all of which is further described in Section V., below.

#### A. Monitoring of Participation Criteria

To monitor for ongoing compliance with the Participation Criteria, Paxos will require each Participant to do all of the following:

<sup>&</sup>lt;sup>30</sup> There are multiple scenarios where between one (1) and forty-two (42) Active Securities are settling on the Paxos Settlement Service. Given Paxos' responsibility to comply with the Volume Limits across all Counterparty Pairs, Participant's choice of securities to be Active Securities will be limited by Paxos to manage to the Volume Limits.

- i. certify to Paxos on a quarterly basis that it is a DTC participant, is a broker-dealer registered with the Commission, is a member of FINRA, and continues to meet Paxos's AML/KYC requirements;
- ii. provide Paxos with a copy of Quarterly FOCUS report submissions<sup>31</sup>; and
- iii. provide Paxos immediately with a copy of any report that the Participant must give to the SEC and other regulators pursuant to Exchange Act Rule 17a-11(g)<sup>32</sup>.

Paxos will have the right to suspend or terminate any Participant based on its failure to continually meet the Participation Criteria specified in Section IV.A. In the event that Paxos suspends or terminates a Participant from the Paxos Settlement Service, Paxos will prohibit the Participant from withdrawing its Operating Cash, Margin Cash and securities from the Paxos Settlement Service until such time as all of such Participant's obligations on the Paxos Settlement Service are settled.

#### B. <u>Monitoring of Securities Eligibility Criteria</u>

Each week, on the last business day of the week, Paxos will assess the Eligibility Criteria of each Active Security based on weekly data up to the prior business day's market close. Paxos will confirm each Active Security continues to meet all of the Eligibility Criteria. Should any Active Security fail to meet any of the Eligibility Criteria, Paxos will promptly follow the procedures to stop the submission of additional trades of the security to the Paxos Settlement Service, as outlined in Section V.D.

#### C. Monitoring of Volume Limits

At predetermined intervals on each trading day, Paxos will monitor the aggregate share volume submitted to the Paxos Settlement Service for each Active Security against the Volume Limits using the following procedure.

i. Paxos will measure the intraday aggregate share volume submitted to the Paxos Settlement Service at the following time intervals: 11:00 a.m., 1:30 p.m., 2:30 p.m.<sup>33</sup>, and following the 4 p.m. market close. (These time intervals were determined by Paxos to be appropriate based on analysis of observed intraday volumes in historical market data and actual trading behavior of the first Participants over a six month look back period.)

<sup>&</sup>lt;sup>31</sup> Required as per 17 C.F.R. § 240.17a-5 and including any non-public information submitted along with the FOCUS report.

<sup>32 17</sup> C.F.R. § 240.17a-11.

<sup>&</sup>lt;sup>33</sup> Paxos will perform the 2:30 p.m. measurement of the intraday aggregate share volume submitted to the Paxos Settlement Service for a given Active Security if i) at 1:30 p.m. the measured intraday aggregate share volume for the Active Security exceeded 80% of the aggregate share volume allowed for the Active Security under the Volume Limits or ii) other observed data leads Paxos to believe it should perform the 2:30 p.m. measurement in order to minimize the probability that the given Active Security will breach the Volume Limits.

- ii. To determine the degree to which a Volume Limit has been reached and the risk of each Volume Limit being exceeded before the market close, Paxos will promptly compare the data as of each intraday interval against the Volume Limits.
- iii. Paxos will be solely responsible for the decision at each time interval to either continue receiving trades for settlement in an Active Security or follow the procedure to stop the submission of trades for settlement in an Active Security. In doing so, depending on Paxos's reasonable judgement of the risk of exceeding the Volume Limits, Paxos will consult with impacted Participants and may also evaluate other relevant information such as, market data, historical trading behavior, and news reports on the relevant Active Security to determine the best course of action to take to comply with the Volume Limits.

Should Paxos decide to stop the submission of trades to the Paxos Settlement Service for settlement of an Active Security, the procedures outlined in Section V.D. will be promptly performed with the impacted Participants.

#### D. <u>Stopping the Submission of Trades for Settlement</u>

Should Paxos' monitoring of the Eligibility Criteria or the Volume Limits outlined in Section V.B. and Section V.C. cause Paxos to make the determination to stop the submission of trades for clearance and settlement to the Paxos Settlement Service for an Active Security ("Ceased Security")<sup>34</sup>, Paxos and the impacted Participants will promptly follow the procedures outlined below. In this case, any trades already submitted to the Paxos Settlement Service which are not yet settled will continue to be settled by Participants in accordance with the procedures described in Section III.

- i. Paxos will promptly notify the impacted Participants that they should stop the submission of trades of the Ceased Security by following procedures for stop notification that are reasonably designed to ensure timely receipt of such notification by the responsible individuals within the impacted Participants. Paxos will require the Participant to provide confirmation back to Paxos of the receipt of the notification to stop the submission of trades.
- ii. Paxos will require each impacted Participant to promptly make the required technology modifications to its internal systems to stop the submission of trades of the Ceased Security.
- iii. Upon completion of the required technology modifications referenced above, Paxos will require each Participant to send confirmation to Paxos that it has stopped the submission of trades of the Ceased Security and note the approximate time that such cessation was completed.

<sup>&</sup>lt;sup>34</sup>After an Active Security becomes a Ceased Security it is no longer an Active Security unless it is reinstated, as described in Section V.E.

- iv. Paxos will provide notification to the Division staff within the same day an Active Security becomes a Ceased Security.
- v. Paxos will provide reporting to the Division staff within five (5) business days regarding the facts and circumstances associated with the cessation of the Ceased Security, as further described in Section V.G.

Based on the facts and circumstances, an Active Security may become a Ceased Security for a single Counterparty Pair or across all Counterparty Pairs. A Ceased Security will continue to remain a Ceased Security until Paxos and the impacted Participants agree to reinstate the Ceased Security as an Active Security per the procedures outlined in Section V.E., below.

As the Paxos Settlement Service operates on a post-trade basis and the submission of trades to it for settlement occurs after trade execution, Paxos can only monitor the Volume Limits after the trades have already been submitted to the Paxos Settlement Service. As such, the procedures to monitor Volume Limits and stop the submission of trades for settlement are designed to be prompt but not instantaneous. For these reasons, it is possible that Volume Limits may be exceeded in the intervening time between the i) Paxos intraday Volume Limit monitoring procedures, ii) notification to each impacted Participant to stop the submission of trades of the Ceased Security, and iii) each impacted Participant enacting the technology modifications in its internal systems to stop such submission.

#### E. Reinstatement of Ceased Securities

Ceased Securities will remain as Ceased Securities for a minimum period of at least three (3) business days to allow Paxos and the impacted Participants a reasonable observation period of activity regarding the Ceased Security's trading behavior to determine if it can be reinstated as an Active Security.

If a security became a Ceased Security as a result of Volume Limits, Paxos and the impacted Participants will observe market data and actual trading volume between these Participants to reasonably assess the expected future volume of the Ceased Security with regards to any Volume Limits. Based on this assessment, Paxos and the impacted Participants will either follow the procedures to select a replacement security as an Active Security outlined in Section V.F. or reinstate the Ceased Security as an Active Security. Paxos will provide notification to the Division staff the same day that a Ceased Security is reinstated as an Active Security and, through the provision of ad hoc reporting described in Section V.G., below, will provide data on facts and circumstances leading to the reinstatement. If a security became a Ceased Security as a result of the security Eligibility Criteria, it will continue to be a Ceased Security until all Eligibility Criteria can be met. In this case, Paxos and the Participants will follow the procedures to select a replacement for the Ceased Security outlined in Section V.F., below.

#### F. Replacement of Ceased Securities

Should a Ceased Security need to be replaced, Paxos and the impacted Participants will, by mutual agreement, select a different security to become an Active Security, provided that, at

the time of selection, it satisfies the Eligibility Criteria and is included in the most recent quarterly reporting provided to the Division staff as described in Section V.G., below.

Upon selection of a replacement Active Security, Paxos will provide notification to the Division staff in the same day, and through the provision of ad hoc reporting described in Section V.G., below, and will provide data substantiating the replacement security's compliance with the Eligibility Criteria. Following this notification, Paxos and the relevant Participants will make the required technology modifications to begin submission of trades for settlement of the security on the Paxos Settlement Service.

#### G. Reporting

For the duration of the Feasibility Study No-Action Phase, in addition to the same day notifications described in Sections V.D, V.E, and V.F., Paxos will provide the Division staff with quarterly and ad hoc reporting to ensure that the operation of the Paxos Settlement Service is transparent to the staff during the Feasibility Study No-Action Phase and to document findings related to the objectives of the Feasibility Study No-Action Phase.

For each calendar Quarter, Paxos will provide a quarterly report package to the Division staff containing the scope of Participants (including any additions, suspensions, or terminations of Participants), the list of Active Securities, trade settlement data, Required Margin data, Volume Limits data, and a list of the potential securities eligible to become an Active Security. Paxos will provide the quarterly reporting no later than the third Friday following each Quarter's end date. Exhibit C provides a sample report template which illustrates the data that will be included in the quarterly reporting.

On an ad hoc basis, Paxos will also provide the Division staff with prior notice of any modification to the scope of Active Securities or Participants (including any additions, suspensions or terminations) or implementation of a material change to the operation or functionalities<sup>35</sup> of the Paxos Settlement Service as described in Section III. (including the transition to Participant funding of Required Margin). Paxos will also provide the Division staff with prompt notice of any exceedance of the Volume Limits. The reporting will include factual detail and circumstances surrounding a triggering event and qualitative commentary regarding the rationale for a change (if the event is pre-planned) or any remedial actions taken (if the event is unplanned).

#### VI. <u>Legal Discussion and Relief Request</u>

As the operator of the Paxos Settlement Service, Paxos believes that it will be acting as a clearing agency under the definition in Section 3(a)(23) of the Exchange Act.<sup>36</sup> Paxos will be "an intermediary in making payments or deliveries or both in connection with transactions in

<sup>&</sup>lt;sup>35</sup> For the avoidance of doubt, Paxos will not make any material changes to the operations or functionality of the Paxos Settlement Service other than those described in Section III.

<sup>&</sup>lt;sup>36</sup> 15 U.S.C. 78c(a)(23).

securities" and will also be providing "facilities for comparison of data respecting the terms of settlement of securities transactions". Section 17A(b)(1) of the Exchange Act states in relevant part that "it shall be unlawful for any clearing agency, unless registered in accordance with this subsection, directly or indirectly, to make use of the mails or any means or instrumentality of interstate commerce to perform the functions of a clearing agency with respect to any security". Paxos is seeking no-action relief regarding this registration requirement in connection with its operation of the Paxos Settlement Service under the terms specified in this letter. For the reasons that are summarized below, Paxos believes that no-action relief would be consistent with the principles under Section 17A of the Exchange Act, including facilitating prompt and accurate clearance and settlement.

First, as noted above in Section I, in adopting Section 17A Congress found that "[n]ew data processing and communications techniques create the opportunity for more efficient, effective, and safe procedures for clearance and settlement." Paxos believes that the Paxos Settlement Service, as a private and permissioned distributed ledger system, has the potential to provide new and unique advancements in the clearance and settlement of securities transactions, increase efficiency, and that therefore the operation of the system will therefore advance Congress's objectives.

Second, given the new technology represented by the Paxos Settlement Service, allowing the system to operate for a limited period during the Feasibility Study No-Action Phase would significantly enhance Paxos's ability to evaluate the Paxos Settlement Service and ensure that the system functions as intended to facilitate prompt and accurate clearance and settlement of securities transactions and facilitates the achievement of the benefits outlined in Section II.

Third, the operating parameters for the Feasibility Study No-Action Phase, as described in Section IV. and Section V. and summarized below, are designed to limit the Paxos Settlement Service's scope of operation and mitigate the risk of any negative effects on the U.S. securities markets or Participants' ability to settle trades in a timely and accurate manner.

- i. There will be a limited number of Participants, all of which will be registered broker-dealers, FINRA members and DTC participants that are well capitalized and have strong commercial and reputational incentives to accurately and efficiently settle trades on the Paxos Settlement Service. In addition, each Participant will be required to provide Paxos with a copy of its FOCUS reports and any early warning report that it files under Exchange Act Rule 17a-11 related to its net capital requirement.
- ii. Paxos will also have the authority to suspend or terminate any Participant that no longer is a DTC participant, a broker-dealer registered with the Commission, a FINRA member, or in compliance with Paxos's AML/KYC requirements.

<sup>38</sup> See supra note 1 and accompanying text.

<sup>&</sup>lt;sup>37</sup> See supra note 36

<sup>&</sup>lt;sup>39</sup> See supra note 3 and accompanying text.

- iii. Paxos's clearance and settlement services will only be available for equity securities that meet the Eligibility Criteria and have a historically stable market value and therefore a lower likelihood of significant changes in market value between the trade date and the actual settlement date.
- iv. Paxos will utilize daily Volume Limits reasonably designed to ensure that the expected volume and exposures between Participants on the Paxos Settlement Service would be *de minimis*. As detailed in Exhibit A, the expected number of shares submitted to the Paxos Settlement Service per day is 1,575,000 or 0.44% of total average daily trading volume across a maximum of forty-two (42) securities.
- v. Paxos will follow monitoring procedures of each Active Security's compliance with the Eligibility Criteria and Volume Limits outlined in Section IV. and Section V. and follow procedures to stop the submission of trades for settlement on the Paxos Settlement Service should the Eligibility Criteria not continue to be met or the Volume Limits be exceeded.

Fourth, the Paxos Settlement Service will calculate mark-to-market margin for each Participant and Paxos will collect the Required Margin, as outlined in Section III., to enable each Participant to manage its risk of loss associated with replacing a transaction scheduled for settlement in the event that one of its counterparties fails to meet its settlement obligations.

For all of the foregoing reasons, Paxos believes that such relief is consistent with the relevant considerations under the Exchange Act, and Paxos requests that the Division staff grant this no-action relief request.

If you have any questions or would like to discuss this request, please contact us at (212) 551-4935 or <a href="mailto:securities@paxos.com">securities@paxos.com</a> or our outside counsel, Andrew Blake of Sidley Austin LLP, at (202) 736-8977 or <a href="mailto:ablake@sidley.com">ablake@sidley.com</a>.

Sincerely,

Charles G. Cascarilla

Chief Executive Officer
Paxos Trust Company, LLC

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Daniel M. Burstein

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General Counsel & Chief Compliance Officer Paxos Trust Company, LLC

cc: Andrew P. Blake, Sidley Austin LLP, Partner

Authored By: Thomas F. Eagan, Melayna Ingram, Alexander A. Lam

## EXHIBIT A - Analysis of Expected Exposures During the Feasibility Study No-Action Phase

The following summary outlines the expected trade volumes, share volumes, and risk exposures between Participants on the Paxos Settlement Service based on the defined scope of the Feasibility Study. For the calculation of the gross notional exposures in this analysis, we assume the worst case scenario where trade exposures are all going in the same direction (i.e., with no offsetting of buys and sells) within the population of trades for a given Participant. This approach allows us to quantify the upper bound in presenting the worst case scenario of exposures between Participants based on expected volumes.

## Exhibit A.1: Feasibility Study No-Action Phase Operating Parameters and Securities Eligibility Criteria

#### Feasibility Study No-Action Phase Operating Parameters

Maximum number of seven (7) Participants in total during Feasibility Study No-Action Phase, each of which meet Participation Criteria specified in Section IV.A.

Maximum number of 2 securities per Counterparty Pair settling on the Paxos Settlement Service

All securities must meet the Eligibility Criteria (see table below)

Volume Limits of less than 100,000 shares per security, per Counterparty Pair; and aggregate shares per security across all Counterparty Pairs of less than 1% of the total average daily trading volume of the respective security

#### Securities Eligibility Criteria

Each security must be a component of either the Dow, S&P 500 or the Russell 1000 stock indices

Each security must have a share price of between \$5 and \$75

Each security must have no more than an 18% single day share price movement in the last 365 days

Each security must have no more than a 20% aggregate, consecutive four-day share price movement over the last 365 days

Each security must have an expected average daily volume of less than 100,000 shares settling on the Paxos Settlement Service, per Counterparty Pair

Each security must have an expected daily volume of shares settling on the Paxos Settlement Service across all Participants of less than 1% of the average daily trading volume

Exhibit A.2: Analysis of Expected Counterparty Pair Exposures during Feasibility Study No-Action Phase

Example security	Security 140	Security 241
Price per share <sup>42</sup>	\$14.00	\$15.00
Average daily trading volume <sup>43</sup>	12,000,000	11,000,000
Maximum single day price move (last 365 days)	12.00%	8.00%
Maximum four-day aggregate price move (last 365 days)	13.00%	10.00%
Expected average number of daily trades	60	50
Expected average number of shares per trade	195	125
Expected number of shares submitted to the Paxos Settlement Service per day  (Expected average number of daily trades * Expected average number of shares per trade)	11,700	6,250
Percentage of total average daily trading volume (Expected number of shares submitted to the Paxos Settlement Service per day / Average daily trading volume)	0.10%	0.06%
Gross notional buys + sells per Counterparty Pair (Price * Expected number of shares submitted to the Paxos Settlement Service per day)	\$163,800	\$93,750
Gross notional Total Daily Margin per Counterparty Pair at historical maximum one-day 365 day volatility (Price * Maximum single day price move * Expected number of shares submitted to the Paxos Settlement Service per day)	\$19,656	\$7,500

<sup>&</sup>lt;sup>40</sup> For this Exhibit A, Security 1 and Security 2 are anonymized representations of the actual securities selected for settlement between the first Participants. The related data used in this analysis is based on historical market data and the first Participants' actual trading data, and has been rounded for the purposes of this summary table.

<sup>&</sup>lt;sup>41</sup> See supra note 40

<sup>&</sup>lt;sup>42</sup> All share prices represented in this exhibit are as of 6/12/2019

 $<sup>^{43}</sup>$  Unless otherwise specified, throughout this document the average daily trading volume is defined as the average of a security's daily trading volume over a rolling one (1) month period. All average daily trading volumes in this exhibit are as of 6/12/2019.

Exhibit A.3: Analysis of Expected Total Daily Exposure on the Paxos Settlement Service during Feasibility Study No-Action Phase

Expected total level of exposure with seven (7) Participants, twenty-one (21) Co Feasibility Study No-Action Phase <sup>44</sup>	ounterparty Pairs during
Average security price	\$32.83
Average of the average daily trading volume per security (Average of the average daily trading volume of each one of the 142 securities evaluated)	8,558,525
Average maximum single day price move (last 365 days)	8.69%
Average maximum four-day aggregate price move (last 365 days)	12.21%
Total possible securities utilized during Feasibility Study No-Action Phase <sup>45</sup>	42
Total expected trades per security per day during Feasibility Study No-Action Phase	300
Expected average number of shares per trade <sup>46</sup>	125
Expected number of shares submitted to the Paxos Settlement Service per day (Total expected trades per security per day during Feasibility Study No-Action Phase * Expected average number of shares per trade * 42 securities)	1,575,000
Shares per day on the Paxos Settlement Service as a percentage of total average daily trading volume (Expected number of shares submitted to the Paxos Settlement Service per day * 42 securities) / Averaged average daily trading volume per security	0.44%
Gross notional buys + sells on the Paxos Settlement Service  (Average security price * Expected number of shares submitted to the Paxos Settlement Service per day)	\$51,715,014
Gross notional Total Daily Margin on the Paxos Settlement Service at historical maximum one-day 365 day volatility  (Average security price * Average maximum single day price move * Expected number of shares submitted to the Paxos Settlement Service per day)	\$4,494,035

<sup>&</sup>lt;sup>44</sup> The average per security values provided in this table are based on an analysis of the securities presented in Exhibit B which meet the Eligibility Criteria at the time of this letter.

<sup>&</sup>lt;sup>45</sup> This analysis assumes the full allowance of seven (7) Participants and therefore a maximum of twenty-one (21) Counterparty Pairs each settling the allowance of two (2) securities resulting in a theoretical maximum of forty-two (42) securities settling on the Paxos Settlement Service.

<sup>&</sup>lt;sup>46</sup> This is based on data from the first Participants and is reflective of the estimated average number of shares in a single trade on the eligible Trading Venues.

#### **EXHIBIT B - List of Eligible Securities**

The below table represents the list of securities that meet the Eligibility Criteria as of June 12, 2019 for the Feasibility Study No-Action Phase and also have an average daily trading volume greater than three million (3,000,000) shares per day.

Security Symbol	Name	CUSIP	Price as of 6/12	price move	Maximum four-day aggregate price move (last 365 days)
GE	General Electric Company	369604103	10.28	11.65%	17.74%
BAC	Bank of America Corp	060505104	27.95	7.16%	11.30%
F	Ford Motor Company	345370860	9.85	10.74%	13.13%
T	AT&T Inc.	00206R102	32.18	8.06%	11.20%
INTC	Intel Corporation	458140100	46.32	8.99%	13.50%
SIRI	Sirius XM Holdings Inc	82968B103	5.5	10.32%	11.17%
MU	Micron Technology, Inc.	595112103	32.96	9.87%	15.69%
PFE	Pfizer Inc.	717081103	43.08	4.04%	8.23%
CSCO	Cisco Systems, Inc.	17275R102	55.86	6.66%	9.62%
FCX	Freeport-McMoRan Inc	35671D857	10.59	13.08%	17.14%
ZNGA	Zynga Inc	98986T108	6.19	12.37%	11.56%
WFC	Wells Fargo & Co	949746101	44.91	4.56%	7.49%
NLY	ANNALY CAP MGMT/SH	035710409	9.04	3.40%	4.94%
CMCSA	Comcast Corporation	20030N101	41.45	5.99%	7.44%
RIG	Transocean LTD	H8817H100	5.5	10.68%	17.31%
X	United States Steel Corporation	912909108	13.75	17.30%	16.15%
OXY	Occidental Petroleum Corporation	674599105	48.79	6.44%	12.60%
KMI	Kinder Morgan Inc	49456B101	20.38	6.32%	6.32%
CTL	Centurylink Inc	156700106	10.77	13.11%	17.40%
VZ	Verizon Communications Inc.	92343V104	57.36	4.36%	7.62%
C	Citigroup Inc	172967424	66.81	5.22%	10.83%
BMY	Bristol-Myers Squibb Co	110122108	47.63	13.94%	14.26%
KO	The Coca-Cola Co	191216100	51.64	8.44%	10.11%
MRO	Marathon Oil Corporation	565849106	13.02	11.93%	13.17%
HAL	Halliburton Company	406216101	21.07	8.10%	13.93%

Security Symbol	Name	CUSIP	Price as of 6/12	price move	Maximum four-day aggregate price move (last 365 days)
ORCL	Oracle Corporation	68389X105	53.62	7.46%	8.27%
MRVL	Marvell Technology Group Ltd.	G5876H105	24.06	8.20%	13.33%
RF	Regions Financial Corp	7591EP100	14.24	6.52%	16.20%
XOM	Exxon Mobil Corporation	30231G102	74.03	4.78%	9.31%
HPQ	HP Inc	40434L105	19.92	17.27%	18.50%
HPE	Hewlett Packard Enterprise Co	42824C109	14.14	8.18%	10.34%
CNC	Centene Corp	15135B101	53.69	10.27%	12.24%
CVS	CVS Health Corp	126650100	53.66	8.10%	12.82%
AMAT	Applied Materials, Inc.	038222105	41.5	10.23%	13.52%
JCI	Johnson Controls International PLC	G51502105	39.53	4.77%	10.73%
SLB	Schlumberger Limited.	806857108	35.58	8.12%	8.99%
GM	General Motors Company	37045V100	35.67	9.09%	10.33%
HBAN	Huntington Bancshares Incorporated	446150104	13.41	5.52%	12.56%
VER	Vereit Inc	92339V100	9.38	4.27%	8.35%
MS	Morgan Stanley	617446448	42.62	6.19%	9.25%
KEY	KeyCorp	493267108	17.02	6.44%	16.45%
NEM	Newmont Goldcorp Corp	651639106	35.47	8.89%	11.28%
CTSH	Cognizant Technology Solutions Corp	192446102	62.15	11.05%	19.24%
EBAY	eBay Inc	278642103	39.02	10.12%	11.96%
MPC	Marathon Petroleum Corp	56585A102	46.97	7.42%	15.39%
SYMC	Symantec Corporation	871503108	19.19	12.59%	16.97%
ATVI	Activision Blizzard, Inc.	00507V109	45.09	12.39%	17.96%
BSX	Boston Scientific Corporation	101137107	40.8	6.24%	9.07%
RRC	Range Resources Corp.	75281A109	6.58	10.62%	16.22%
KR	Kroger Co	501044101	24.63	9.95%	15.24%
ON	ON Semiconductor Corp	682189105	19.82	8.82%	15.90%
AR	Antero Resources Corp	03674X106	5.76	8.70%	16.32%
MGM	MGM Resorts International	552953101	27.7	9.12%	15.97%
МО	Altria Group Inc	02209S103	51.59	6.91%	8.71%
WPX	WPX Energy Inc	98212B103	10.66	10.10%	12.43%

Security Symbol	Name	CUSIP	Price as	price move	Maximum four-day aggregate price move. (last 365 days)
AES	AES Corp	00130H105	16.76	6.71%	9.46%
MDLZ	MONDELEZ INTERNATIONAL I Common Stock	NC 609207105	54.55	5.59%	7.19%
WMB	Williams Companies Inc	969457100	27.21	5.84%	8.38%
COP	ConocoPhillips	20825C104	58.55	7.88%	9.06%
HST	Host Hotels and Resorts Inc	44107P104	18.43	6.26%	9.68%
GPS	Gap Inc	364760108	17.83	16.18%	17.28%
SCHW	Charles Schwab Corporation Comm Stock	non 808513105	42.1	6.04%	9.29%
FITB	Fifth Third Bancorp	316773100	27.11	6.46%	15.24%
WU	The Western Union Company	959802109	20.14	5.78%	7.43%
COG	Cabot Oil & Gas Corporation	127097103	23.72	7.73%	10.65%
TJX	TJX Companies Inc	872540109	52.13	5.31%	9.28%
DVN	Devon Energy Corp	25179M103	25.48	8.25%	15.22%
GILD	Gilead Sciences, Inc.	375558103	66.78	5.36%	8.87%
AIG	American International Group Inc	026874784	52.96	9.03%	12.75%
AAL	American Airlines Group Inc	02376R102	31.1	9.12%	15.91%
SYF	Synchrony Financial	87165B103	33.79	10.73%	13.05%
NWL	Newell Co	651229106	14.56	10.73%	13.05%
TPR	Tapestry Inc	876030107	28.83	14.83%	12.68%
KSS	Kohl's Corporation	500255104	47.97	12.34%	19.78%
WY	Weyerhaeuser Co	962166104	25.06	8.50%	11.16%
NBL	Noble Energy, Inc.	655044105	20.36	9.91%	16.38%
LB	L Brands Inc	501797104	21.84	17.71%	19.78%
AGNC	AGNC Investment Corp	00123Q104	16.75	2.77%	3.49%
MET	Metlife Inc	59156R108	48.42	5.41%	9.61%
CNP	CenterPoint Energy, Inc.	15189T107	28.98	4.05%	5.88%
GLW	Corning Incorporated	219350105	31.21	11.33%	14.20%
ARMK	Aramark	03852U106	34.93	12.37%	14.84%
WBA	Walgreens Boots Alliance Inc	931427108	52.12	12.81%	15.00%
VST	Vistra Energy Corp	92840M102	24.22	5.58%	13.42%

Security Symbol	Name	CUSIP	Price as	price move	Maximum four-day aggregate price move (last 365 days)
USB	U.S. Bancorp	902973304	52.69	3.79%	8.18%
MOS	Mosaic Co	61945C103	22.66	10.61%	14.37%
LVS	Las Vegas Sands Corp.	517834107	57.04	11.82%	12.41%
PPL	PPL Corp	69351T106	31.16	6.64%	8.70%
NYCB	New York Community Bancorp, Inc.	649445103	9.75	7.80%	9.92%
FAST	Fastenal Company	311900104	32.27	10.05%	11.74%
NOV	National-Oilwell Varco, Inc.	637071101	20.54	10.32%	13.38%
BK	Bank of New York Mellon Corp	064058100	44.1	9.52%	9.86%
IVZ	Invesco Ltd.	G491BT108	20.47	7.12%	11.46%
BHGE	Baker Hughes A GE Co	05722G100	22.3	7.51%	13.48%
APA	Apache Corporation	037411105	28.01	6.59%	13.76%
EXC	Exelon Corporation	30161N101	50.45	4.49%	4.31%
GT	Goodyear Tire & Rubber Co	382550101	14.86	13.04%	13.65%
FEYE	FireEye Inc	31816Q101	14.5	12.11%	17.39%
so	Southern Co	842587107	55.15	4.59%	5.90%
BBT	BB&T Corporation	054937107	49.59	4.65%	11.11%
DAL	Delta Air Lines, Inc.	247361702	55.45	8.94%	10.33%
DISCA	DISCOVERY COMMUNICATIONS INC. Common Stock	25470F104	29.23	9.03%	13.20%
KIM	Kimco Realty Corp	49446R109	18.38	6.23%	9.12%
GIS	General Mills, Inc.	370334104	52.61	7.62%	7.94%
NRG	NRG Energy Inc	629377508	34.5	5.13%	11.87%
INVH	Invitation Homes Inc	46187W107	26.97	3.64%	6.55%
ADM	Archer Daniels Midland Co	039483102	40.72	6.02%	8.84%
JBLU	JetBlue Airways Corporation	477143101	19.24	10.20%	13.40%
VIAB	Viacom, Inc. Class B	92553P201	29.14	8.53%	11.50%
ARNC	Arconic Inc	03965L100	22.66	15.98%	15.98%
EQH	AXA Equitable Holdings Inc	054561105	21.23	6.53%	12.88%
KOS	Kosmos Energy Ltd	500688106	5.69	12.88%	14.89%
CFG	Citizens Financial Group Inc	174610105	34.75	5.77%	13.35%
GPK	Graphic Packaging Holding Company	388689101	13.94	14.04%	17.11%

Security Symbol	Name	CUSIP	Price as	price move	Maximum four-day aggregate price move (last 365 days)
PTEN	Patterson-UTI Energy, Inc.	703481101	10.31	9.68%	18.54%
CCL	Carnival Corp	143658300	53.39	9.49%	18.95%
YUMC	Yum China Holdings Inc	98850P109	41.19	13.85%	16.45%
FE	FirstEnergy Corp.	337932107	43.37	4.02%	5.15%
JNPR	Juniper Networks, Inc.	48203R104	26.95	7.58%	8.37%
AA	Alcoa Corp	013872106	21.17	13.34%	15.17%
NRZ	New Residential Investment Corp	64828T201	15.42	6.50%	8.21%
DHI	D. R. Horton Inc	23331A109	45.04	10.88%	10.56%
HRL	Hormel Foods Corp	440452100	41.55	3.83%	5.51%
LUV	Southwest Airlines Co	844741108	50.81	8.57%	17.63%
BBY	Best Buy Co Inc	086516101	64.45	14.11%	13.74%
MNST	Monster Beverage Corp	61174X109	64.08	8.83%	12.22%
EMR	Emerson Electric Co.	291011104	62.74	5.37%	8.86%
URBN	Urban Outfitters, Inc.	917047102	22.78	9.85%	12.25%
MAS	Masco Corp	574599106	38.17	8.29%	13.80%
CC	Chemours Co	163851108	23.58	9.50%	15.49%
A	Agilent Technologies Inc	00846U101	70.29	11.01%	9.09%
CPRI	Capri Holdings Ltd	G1890L107	33.12	14.62%	18.57%
LKQ	LKQ Corporation	501889208	26.19	5.70%	9.59%
CAH	Cardinal Health Inc	14149Y108	44.22	6.81%	11.20%
CL	Colgate-Palmolive Company	194162103	73.05	6.64%	10.77%
WEN	Wendys Co	95058W100	19.38	4.40%	9.43%
PHM	PulteGroup, Inc.	745867101	32.16	7.28%	14.05%
DISCK	Discovery Inc Series C	25470F302	27.21	8.91%	12.30%
IP	International Paper Co	460146103	43.52	10.25%	10.15%
ALLY	Ally Financial Inc	02005N100	29.32	6.36%	9.89%
NI	NiSource Inc.	65473P105	28.53	11.72%	10.06%
ADT	ADT Inc	00090Q103	6.25	13.44%	19.47%

#### **EXHIBIT C - Quarterly Reporting Templates**

## Exhibit C.1: Quarterly Scope Report

The below Quarterly Scope Report will be provided once for every quarterly report package.

#### **Ouarterly Scope Report**

Reporting Quarter / Year

Q# 20##

Reporting Date Range

MM/DD/YY - MM/DD/YY

#### Participants actively settling trades on the Paxos Settlement Service

Name	Dates Active
1	

#### Active Securities per Counterparty Pair

Counterparty Pair	Active Security	Dates Active	

#### Participants pending activation of settlement on the Paxos Settlement Service

Name	Estimated Activation Date	Expected Counterparty Pairs and Securities (if known)

## Exhibit C.2: Quarterly Trade Data Report

The below Quarterly Trade Data Report will be provided for every Counterparty Pair in the Quarterly Scope Report.

Trade Data	
Counterparty Pair	
Reporting date range	MM/DD/YY - MM/DD/YY
Security	
Total number of trades	

Total Trade Data	Average	Min	Max
Shares per trade			4
USD notional per trade			

Daily Trade Data	Average	Min	Max	
Trades per day [count]				
Shares per day [count]				
USD notional per day [aggregate]				

Settlement Failure Data	Average	Min	Max
Settlement Failures per day [count]			
USD notional of Settlement Failures per [aggregate]	day		
Settlement Failures per quarter [count]			

## Exhibit C.3: Quarterly Required Margin Data Report

The below Quarterly Required Margin Data Report repeats for every Counterparty Pair listed in the Quarterly Scope Report.

#### Required Margin Data

Reporting date range

MM/DD/YY - MM/DD/YY

Participant

<participant name>

Daily Data	Average	Min	Max
Daily Margin			
Daily Margin High Water Ma	ark		

## Exhibit C.4: Quarterly Volume Limits Report

The bel	ow Quarterly	Volume	Limits	Report	will	be	provided	once	for	every	quarterly	report
	. This report v											
	s Settlement S						•					

## **Volume Limits Report**

Reporting date range

MM/DD/YY - MM/DD/YY

Security Symbol	Date	Total number of Average daily trading volume Ave	centage of crage Daily ding Volume
			±.

## Exhibit C.5: Quarterly Eligible Securities Report

The belo	w Qu	arterly	Eligi	ble S	Seci	irities Rep	ort will	be	pro	vided (	once	for eve	ery	quarterly	rep	port
package.	This	report	will	list	all	securities	eligible	to	be	selecte	ed as	Activ	e S	ecurities	on	the
Paxos Se	ttleme	ent Serv	vice.													

## Eligible Securities Report

Reporting date range	MM/DD/YY - MM/DD/YY
Number of Securities	

Security Symbol	Name	CUSIP	Price as of Quarter Ending MM/DD/YY	of Max One Day Up/Down	: Max 4 Day Aggregate Up/Down
					V